

118TH CONGRESS
1ST SESSION

S. 3558

To prohibit contracting with certain biotechnology providers, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 20, 2023

Mr. PETERS (for himself and Mr. HAGERTY) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To prohibit contracting with certain biotechnology providers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. PROHIBITION ON CONTRACTING WITH CER-**
4 **TAIN BIOTECHNOLOGY PROVIDERS.**

5 (a) IN GENERAL.—The head of an executive agency
6 may not—

7 (1) procure or obtain any biotechnology equip-
8 ment or service produced or provided by a bio-
9 technology company of concern; or

1 (2) enter into a contract or extend or renew a
2 contract with any entity that—

3 (A) uses biotechnology equipment or serv-
4 ices produced or provided by a biotechnology
5 company of concern and acquired after the ap-
6 plicable effective date in subsection (c) in per-
7 formance of the contract; or

8 (B) enters into any contract the perform-
9 ance of which will require the direct use of bio-
10 technology equipment or services produced or
11 provided by a biotechnology company of concern
12 and acquired after the applicable effective date
13 in subsection (c).

14 (b) PROHIBITION ON LOAN AND GRANT FUNDS.—

15 The head of an executive agency may not obligate or ex-
16 pend loan or grant funds to—

17 (1) procure or obtain any biotechnology equip-
18 ment or services produced or provided by a bio-
19 technology company of concern; or

20 (2) enter into a contract or extend or renew a
21 contract with an entity described in subsection
22 (a)(2).

23 (c) EFFECTIVE DATES.—

24 (1) CERTAIN ENTITIES.—With respect to the
25 biotechnology companies of concern covered by sub-

1 section (f)(2)(A), the prohibitions under subsections
2 (a) and (b) shall take effect 60 days after the
3 issuance of the implementing guidance in subsection
4 (f)(3) or the expiration of the deadline set forth in
5 subsection (f)(3), whichever occurs first.

6 (2) OTHER ENTITIES.—With respect to the bio-
7 technology companies of concern covered by sub-
8 section (f)(2)(B), the prohibitions under subsections
9 (a) and (b) shall take effect 180 days after the
10 issuance of the implementing guidance in subsection
11 (f)(3).

12 (d) WAIVER AUTHORITIES.—

13 (1) SPECIFIC BIOTECHNOLOGY EXCEPTION.—

14 (A) WAIVER.—The head of an executive
15 agency may waive the prohibition under sub-
16 section (a) and (b) on a case-by-case basis—

17 (i) with the approval of the Director
18 of the Office of Management and Budget,
19 in consultation with the Federal Acquisi-
20 tion Security Council and the Secretary of
21 Defense; and

22 (ii) if such head submits a notification
23 and justification to the appropriate con-
24 gressional committees not later than 30
25 days after granting such waiver.

1 (B) DURATION.—

2 (i) IN GENERAL.—Except as provided
3 in clause (ii), a waiver granted under sub-
4 paragraph (A) shall last for a period of not
5 more than 365 days.

6 (ii) EXTENSION.—The Director of the
7 Office of Management and Budget, in con-
8 sultation with the Federal Acquisition Se-
9 curity Council and the Secretary of De-
10 fense, may extend a waiver granted under
11 subparagraph (A) one time, for a period
12 up to 180 days after the date on which the
13 waiver would otherwise expire, if such an
14 extension is in the national security inter-
15 ests of the United States and the Director
16 submits to the appropriate congressional
17 committees a notification of such waiver.

18 (2) OVERSEAS HEALTH CARE SERVICES.—The
19 head of an executive agency may waive the prohibi-
20 tions under subsections (a) and (b) with respect to
21 a contract, subcontract, or transaction for the acqui-
22 sition or provision of health care services overseas on
23 a case-by-case basis—

24 (A) if the head of such executive agency
25 determines that the waiver is—

1 (i) necessary to support the mission or
2 activities of the employees of such execu-
3 tive agency described in subsection
4 (e)(2)(A); and

5 (ii) in the interest of the United
6 States;

7 (B) with the approval of the Director of
8 the Office of Management and Budget, in con-
9 sultation with the Federal Acquisition Security
10 Council and the Secretary of Defense; and

11 (C) if such head submits a notification and
12 justification to the appropriate congressional
13 committees not later than 30 days after grant-
14 ing such waiver.

15 (e) EXCEPTIONS.—The prohibitions under sub-
16 sections (a) and (b) shall not apply to—

17 (1) any activity subject to the reporting require-
18 ments under title V of the National Security Act of
19 1947 (50 U.S.C. 3091 et seq.) or any authorized in-
20 telligence activities of the United States;

21 (2) the acquisition or provision of health care
22 services overseas for—

23 (A) employees of the United States, includ-
24 ing members of the uniformed services (as de-
25 fined in section 101(a) of title 10, United

1 States Code), whose official duty stations are
2 located overseas or are on permissive temporary
3 duty travel overseas; or

4 (B) employees of contractors or sub-
5 contractors of the United States—

6 (i) who are performing under a con-
7 tract that directly supports the missions or
8 activities of individuals described in sub-
9 paragraph (A); and

10 (ii) whose primary duty stations are
11 located overseas or are on permissive tem-
12 porary duty travel overseas; or

13 (3) the acquisition, use, or distribution of
14 human multiomic data, however compiled, that is
15 commercially or publicly available.

16 (f) EVALUATION OF CERTAIN BIOTECHNOLOGY EN-
17 TITIES.—

18 (1) ENTITY CONSIDERATION.—Not later than
19 120 days after the date of the enactment of this Act,
20 the Director of the Office of Management and Budg-
21 et, in consultation with the Secretary of Defense, the
22 Attorney General, the Secretary of Health and
23 Human Services, the Secretary of Commerce, the
24 Director of National Intelligence, the Secretary of
25 Homeland Security, and the Secretary of State, shall

1 develop a list of the entities that constitute bio-
2 technology companies of concern.

3 (2) BIOTECHNOLOGY COMPANIES OF CONCERN
4 DEFINED.—The term “biotechnology company of
5 concern” means—

6 (A) BGI, MGI, Complete Genomics, Wuxi
7 Apptec, and any subsidiary, parent affiliate, or
8 successor of such entities; and

9 (B) any entity that—

10 (i) is subject to the jurisdiction, direc-
11 tion, control, or operates on behalf of the
12 government of a foreign adversary;

13 (ii) is to any extent involved in the
14 manufacturing, distribution, provision, or
15 procurement of a biotechnology equipment
16 or service; and

17 (iii) poses a risk to the national secu-
18 rity of the United States based on—

19 (I) engaging in joint research
20 with, being supported by, or being af-
21 filiated with a foreign adversary’s
22 military, internal security forces, or
23 intelligence agencies;

24 (II) providing multiomic data ob-
25 tained via biotechnology equipment or

1 services to the government of a for-
2 eign adversary; or

3 (III) obtaining human multiomic
4 data via the biotechnology equipment
5 or services without express and in-
6 formed consent.

7 (3) GUIDANCE.—Not later than 120 days after
8 the date of the enactment of this Act, the Director
9 of the Office of Management and Budget, in con-
10 sultation with the Secretary of Defense, the Attor-
11 ney General, the Secretary of Health and Human
12 Services, the Secretary of Commerce, the Director of
13 National Intelligence, the Secretary of Homeland Se-
14 curity, and the Secretary of State, shall establish
15 guidance necessary to implement the requirements of
16 this section.

17 (4) UPDATES.—The Director of the Office of
18 Management and Budget, in consultation with the
19 Secretary of Defense, the Attorney General, the Sec-
20 retary of Health and Human Services, the Secretary
21 of Commerce, the Director of National Intelligence,
22 the Secretary of Homeland Security, and the Sec-
23 retary of State, shall periodically, though not less
24 than annually, review and, as appropriate, make a

1 determination to modify the list of biotechnology
2 companies of concern.

3 (g) REGULATIONS.—Not later than one year after the
4 date of establishment of guidance required under sub-
5 section (f)(3), the Federal Acquisition Regulatory Council
6 shall revise the Federal Acquisition Regulation as nec-
7 essary to implement the requirements of this section.

8 (h) NO ADDITIONAL FUNDS.—No additional funds
9 are authorized to be appropriated for the purpose of car-
10 rying out this section.

11 (i) DEFINITIONS.—In this section:

12 (1) APPROPRIATE CONGRESSIONAL COMMIT-
13 TEES.—The term “appropriate congressional com-
14 mittees” means—

15 (A) the Committee on Armed Services and
16 the Committee on Homeland Security and Gov-
17 ernmental Affairs of the Senate; and

18 (B) the Committee on Armed Services, the
19 Committee on Foreign Affairs, the Committee
20 on Oversight and Accountability, the Committee
21 on Energy and Commerce, and the Select Com-
22 mittee on Strategic Competition between the
23 United States and the Chinese Communist
24 Party of the House of Representatives.

1 (2) BIOTECHNOLOGY EQUIPMENT OR SERV-
2 ICE.—The term “biotechnology equipment or serv-
3 ice” means—

4 (A) equipment, including genetic sequenc-
5 ers, mass spectrometers, polymerase chain reac-
6 tion machines, or any other instrument, appa-
7 ratus, machine, or device, including components
8 and accessories thereof, that is designed for use
9 in the research, development, production, or
10 analysis of biological materials as well as any
11 software, firmware, or other digital components
12 that are specifically designed for use in, and
13 necessary for the operation of, such equipment;

14 (B) any service for the research, develop-
15 ment, production, analysis, detection, or provi-
16 sion of information, including data storage and
17 transmission related to biological materials, in-
18 cluding—

19 (i) advising, consulting, or support
20 services with respect to the use or imple-
21 mentation of a instrument, apparatus, ma-
22 chine, or device described in subparagraph
23 (A); and

24 (ii) disease detection, genealogical in-
25 formation, and related services; and

1 (C) any other service, instrument, appa-
2 ratus, machine, component, accessory, device,
3 software, or firmware that the Director of the
4 Office of Management and Budget, in consulta-
5 tion with the heads of Executive agencies, as
6 determined appropriate by the Director of the
7 Office of Management and Budget, determines
8 appropriate.

9 (3) CONTROL.—The term “control” has the
10 meaning given to that term in section 800.208 of
11 title 31, Code of Federal Regulations, or any suc-
12 cessor regulations.

13 (4) EXECUTIVE AGENCY.—The term “executive
14 agency” has the meaning given the term “Executive
15 agency” in section 105 of title 5, United States
16 Code.

17 (5) FOREIGN ADVERSARY.—The term “foreign
18 adversary” has the meaning given the term “covered
19 nation” in section 4872(d) of title 10, United States
20 Code.

21 (6) MULTIOMIC.—The term “multiomic” means
22 data types that include genomics, epigenomics,
23 transcriptomics, proteomics, and metabolomics.

24 (7) OVERSEAS.—The term “overseas” means
25 any area outside of the United States, the Common-

1 wealth of Puerto Rico, or a territory or possession
2 of the United States.

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